

1 UNITED STATES BANKRUPTCY COURT  
2 SOUTHERN DISTRICT OF NEW YORK

2 - - - - - x

3 :  
4

In re : Chapter 11

5 :  
6

DELPHI CORPORATION, et al., : Case No. 05-44481 (RDD)

7 :  
8

: (Jointly Administered)

8 Debtors. :  
9

9 - - - - - x  
10

11 **MODIFIED BENCH RULING ON DEBTORS' SALARIED**  
12 **OPEB TERMINATION MOTION**

13 THE COURT: I have before me a motion by the debtors in this  
14 case for authority under Section 363(b) of the Bankruptcy Code  
15 to modify, in various significant measures, what they refer to  
16 as "OPEB" but what also can be described as welfare plans,  
17 including health and insurance plans, under ERISA. The debtors  
18 take the position that notwithstanding that the subject matter  
19 of these plans involves reimbursing or providing for the  
20 reimbursement of "payments for retired employees and their  
21 spouses and dependants, for medical, surgical or hospital care  
22 benefits, or benefits in the event of sickness, accident,  
23 disability or death," that their request need not, and in fact  
24 should not, be governed by Section 1114 of the Bankruptcy Code.  
25 The language I was quoting appears in Section 1114(a), which

1 defines, for purposes of Section 1114, the term "retiree  
2 benefits."

3           Bankruptcy Code Section 1114(e) provides that  
4 "notwithstanding any other provision of this title, the debtor  
5 in possession . . . shall timely pay and shall not modify any  
6 retiree benefits," except (as provided in Section  
7 1114(e)(1)(A)) under Sections 1114(g) or (h) of the Bankruptcy  
8 Code or, alternatively, if the debtor in possession and the  
9 authorized representative of the recipients of those benefits  
10 have agreed to the modification of such payments. 11 U.S.C. §  
11 1114(e).

12           The debtors contend that Section 1114's regime does  
13 not apply to the present request because the various welfare  
14 plans are, under the terms of the plan documents themselves,  
15 modifiable at will. That is, the debtors contend that Section  
16 1114 applies only to vested retiree benefits, or such benefits  
17 that can be modified only by operation of the Bankruptcy Code,  
18 such as rejection under Bankruptcy Code Section 365, and does  
19 not otherwise alter the debtors' pre-bankruptcy rights or  
20 agreements, including the right under applicable non-bankruptcy  
21 law to modify or terminate such plans at will. To preclude  
22 such a modification, therefore, would itself modify the plans.

23           The debtors have approximately 15,000 present and  
24 former employees who would be affected by this motion, many of  
25 whom would clearly be affected in very dire ways. The debtors

1 provided notice of the motion by actually sending a copy of it  
2 to all of these individuals, and, under the Court's case  
3 management order, that notice was sufficient, although it fell  
4 within the bare minimum of the twenty days set forth in  
5 Bankruptcy Rule 2002(a)(2).

6 The motion was objected to by approximately 1,600  
7 individuals. There have been, in addition, many slightly  
8 untimely objections. Most of those objections were by  
9 unrepresented individuals. However, some individuals or groups  
10 of individuals have retained quite able counsel to represent  
11 them, and I have considered their objections at length, both as  
12 submitted in writing and made orally at this hearing.

13 The objectors essentially make two points. First,  
14 they contend that under the plain language of Section 1114, as  
15 well as principles of statutory construction, the debtor's  
16 interpretation of what constitutes a retiree benefit that is  
17 required to be dealt with under Section 1114 is wrong and that,  
18 instead, Congress, in Sections 1114(a) and (e), overrode the  
19 pre-petition contracts between companies such as Delphi and the  
20 beneficiaries of health and welfare plans and required that,  
21 before those contracts could be modified -- notwithstanding the  
22 language in those contracts permitting modification at will --  
23 during the course of a Chapter 11 case (at least prior to the  
24 effective date of a Chapter 11 plan), the debtor must go  
25 through the process set forth in Section 1114 to meet the

1 requirements of either Section 1114(g), for emergency interim  
2 relief, or Section 1114(h), for permanent relief.

3           They also contend, as a factual matter, that the  
4 debtors' assertion that the OPEB benefits are modifiable at  
5 will is incorrect. Thus, they argue, even if the debtors'  
6 interpretation of Section 1114 is right, the debtors' motion  
7 should be denied because, in fact, the debtors do not have the  
8 right to modify these benefits unilaterally under applicable  
9 non-bankruptcy law. They also argue that even if the current  
10 factual record has not identified any retirees with vested  
11 future benefits, the possibility that such retirees may exist  
12 should preclude granting the debtors' motion.

13           As noted during oral argument, the first issue is an  
14 issue that has long been identified by courts and commentators,  
15 and one, as the parties have pointed out, where there is  
16 conflicting authority. The leading commentator on bankruptcy  
17 law, Collier on Bankruptcy, analyzes this issue at some length  
18 in 7 Collier on Bankruptcy, ¶¶ 1114.03[1] and [2] (15th ed.  
19 2008) at 1114-15-20. Citing the applicable case law, and to  
20 the extent there is meaningful commentary, most of the  
21 commentary, as well, Collier reaches the conclusion, in accord  
22 with the majority of the courts that have addressed the issue,  
23 that a debtor in possession need not comply with the procedures  
24 and requirements of Section 1114 if it has the right to  
25 terminate or modify benefits unilaterally under the welfare

1 plan in question and applicable non-bankruptcy law: "The  
2 section applies only to benefits that have been previously  
3 promised by the debtor; it does not create any new obligations  
4 on the trustee or debtor in possession." Id. at 1114-16.  
5 (Collier notes, however, the conflicting authority and  
6 potentially conflicting arguments. Id. at 1114-18.)

7 The starting point for my analysis is the language of  
8 the statute, and that is my ending point, as well, if the  
9 provision's meaning is unambiguous and does not lead to a  
10 clearly unintended or absurd result. In re Ron Pair Enters.,  
11 489 U.S. 235, 242 (1989). But I conclude, particularly in  
12 light of two fundamental principles underlying the Bankruptcy  
13 Code, as well as my review of the statute, that the provision's  
14 language does not compel the interpretation given by the  
15 objectors.

16 Again, that interpretation is that Section 1114  
17 creates a federal law overriding pre-petition contractual  
18 rights of the debtors that would permit them to modify or  
19 terminate retiree health and welfare benefits during the course  
20 of a Chapter 11 case. Frankly, I cannot think of another  
21 provision of the Bankruptcy Code that would create such a  
22 federal right improving on the prepetition contractual rights  
23 of a third-party constituent as a result of the filing of a  
24 bankruptcy case.

25 Perhaps the closest analogy (other than Section

1 1114(1), which is discussed later) would be Bankruptcy Code  
2 Section 546(b), which permits creditors to continue to perfect  
3 certain interests for a limited period post-bankruptcy; but  
4 even that extension is premised on preserving existing pre-  
5 bankruptcy rights that were interrupted by the bankruptcy case.  
6 Congress also arguably enacted such a provision when it amended  
7 Section 546(c) under the 2005 amendments of the Code, in  
8 BAPCPA. Pub. L. No. 109-8, 119 Stat. 23. However, that  
9 provision, which refers to a forty-five day reclamation right,  
10 has been interpreted by the majority of courts, I think  
11 correctly, as not creating a federal right that improves upon  
12 creditors' substantive rights under applicable non-bankruptcy  
13 law. As Judge Lifland stated in the Dana case, reading the  
14 amendment to Section 546(c) to have imposed a substantial  
15 change to an established pre-bankruptcy right would violate a  
16 fundamental tenet of the Bankruptcy Code in that it would  
17 enhance the substantive non-bankruptcy rights of one set of  
18 creditors at the inevitable expense of other creditors simply  
19 because a bankruptcy petition has been filed. See In re Dana  
20 Corp., 367 B.R. 409, 418 (Bankr. S.D.N.Y. 2007), which cites,  
21 among other cases, Butner v. United States, 440 U.S. 48 (1979),  
22 for the basic proposition that property interests in bankruptcy  
23 cases are defined by state law or otherwise applicable non-  
24 bankruptcy law unless some federal bankruptcy interest requires  
25 a different result in recognition that prepetition contract

1 rights and property interests should not be analyzed  
2 differently or enhanced simply because an interested party is  
3 involved in a bankruptcy case.

4           Although it has not otherwise re-written prepetition  
5 contracts to add rights against debtors, Congress has given  
6 certain prepetition claims priority (for example domestic  
7 support obligations and certain employee and benefit plan  
8 claims, in Bankruptcy Code Sections 507(a)(1) and 507(a)(4)-  
9 (5), respectively). But, in considering claims to be accorded  
10 priority treatment in bankruptcy, courts have consistently  
11 relied on a second, related fundamental bankruptcy principle  
12 against which the objectors' interpretation of Section 1114  
13 also collides. That is, as the Second Circuit recently  
14 reiterated in In re Bethlehem Steel Corp., 479 F.3d 167, 172  
15 (2d Cir. 2007), given the debtor's limited resources are  
16 presumptively to be equally distributed in bankruptcy cases  
17 among creditors, statutory priorities must be narrowly  
18 construed. This is because bankruptcy is ultimately a zero sum  
19 game: whatever is added as a priority to one constituent's  
20 claim comes out of the other similarly situated constituents'  
21 pockets. Howard Delivery Serv., Inc. v. Zurich Am. Ins. Co.,  
22 547 U.S. 651, 667 (2006).

23           I believe that Congress is fully aware of these  
24 fundamental principles when it amends the Bankruptcy Code, and,  
25 accordingly, that when Congress amended Section 1114 it was not

1 writing on a clean slate. Dewsnup v. Timm, 502 U.S. 410, 419  
2 (1992). Thus, one must be reluctant to accept arguments that  
3 would interpret Section 1114 to effect a major change in pre-  
4 Code practice if that change was not the subject of at least  
5 some discussion in the legislative history. Id.

6 Everyone understands the origin of Section 1114. It  
7 grew out of the suspension of health and welfare benefits by  
8 LTV Corporation, after it filed its bankruptcy case, in the  
9 belief that it had the duty to do so because Section 1113 of  
10 the Bankruptcy Code didn't apply, and, therefore, it need not  
11 pay benefits under such prepetition agreements unless they were  
12 assumed under Section 365 of the Code. That is, Bankruptcy  
13 Code Section 1113 had been enacted to make the rejection of  
14 collective bargaining agreements more difficult, but there was  
15 no similar limitation on rejecting retiree benefits. See  
16 generally 7 Collier on Bankruptcy ¶ 1114.01[3], at 1114-11-12.

17 Congress reacted to LTV's decision by drafting what  
18 eventually became Section 1114. Id. But, as was made clear  
19 over seventeen years ago, the issue of whether Congress went  
20 beyond precluding a debtor to cease performing its welfare and  
21 benefit agreements without going through the process delineated  
22 in Section 1114 to actually precluding a debtor from exercising  
23 the non-bankruptcy law rights to modify or terminate those  
24 agreements was viewed as open under the statute. See In re  
25 Ionosphere Clubs, 134 B.R. 515, 517 (Bankr. S.D.N.Y. 1991)



1 ("[Section 1114] has spawned diverse and sometimes inconsistent  
2 interpretations and theories as to the substantive and  
3 procedural standards necessary for modification of retiree  
4 benefits. Expressed colloquially, these interpretations are  
5 all over the lot.").

6 In re Doskocil Cos., Inc., 130 B.R. 870 (Bankr. D.  
7 Kan. 1991), first addressed the issue directly and concluded  
8 that Section 1114 does not apply to modifications to retiree  
9 benefits that the debtor has the right to modify or terminate  
10 at will under applicable non-bankruptcy law. Id. at 877.  
11 Doskocil relied heavily, however, although not entirely, on In  
12 re Chateaugay Corp., 945 F.2d 1205 (2d Cir. 1991), cert denied  
13 502 U.S. 1093 (1992). Chateaugay involves, as the objectors  
14 point out, the issue raised by a modifiable agreement, but an  
15 agreement that, post-bankruptcy, terminated by its terms.  
16 However, the Second Circuit's analysis, consistent with Butner,  
17 focused on the pre-petition non-bankruptcy law rights of the  
18 parties and did not envision, except in the dissent, that  
19 Congress created a new federal right under the predecessor of  
20 Section 1114 (which for all intents and purposes, I view as  
21 equivalent to Section 1114 on this issue) that effectively  
22 froze the debtor's retiree obligations as of the petition date  
23 regardless of the debtor's prepetition contract rights. In re  
24 Chateaugay Corp., 945 F.3d at 1208-09.

25 Doskocil has been cited favorably by a number of

1 courts, perhaps the most on point being the District Court of  
2 New Jersey in In re New Valley Corp., 1993 U.S. Dist. LEXIS  
3 21420 (D. N.J. Jan. 28, 1993). See also In re North Am.  
4 Royalties, Inc., 276 B.R. 860, 866 (Bankr. E.D. Tenn. 2002)  
5 ("Section 1114 . . . says nothing about whether the debtor can  
6 exercise a power reserved in the contract to terminate it and  
7 thereby end any obligation for retiree benefits as defined in §  
8 1114(a). Despite § 1114, the debtor can terminate the contract  
9 as allowed by the terms."); In re CF&I Fabricators of Utah,  
10 Inc., 163 B.R. 858, 574 (Bankr. D. Utah 1994) ("The Bankruptcy  
11 Code does not create new rights upon filing bankruptcy that  
12 were not in existence prior to filing."), appeal dismissed, 169  
13 B.R. 984 (D. Utah 1994); In re Lykes Bros. Steamship Co., Inc.,  
14 233 B.R. 497, 517 (Bankr. M.D. Fla. 1997) (retiree benefits  
15 were terminable at will and effectively terminated during the  
16 chapter 11 case without requirement to comply with Section  
17 1114).

18 Doskocil was, however, rejected by the analysis of  
19 the Bankruptcy Court for the Western District of Missouri in In  
20 re Farmland Indus., 294 B.R. 903 (Bankr. W.D. Mo. 2003). An  
21 unpublished opinion in the Ames Dep't Stores case by Bankruptcy  
22 Judge Conrad also took the view that Section 1114 appears to  
23 apply to contractually modifiable benefits, as did the District  
24 Court in that case. In re Ames Dep't Stores, Inc., 1992 U.S.  
25 Dist. LEXIS 18275 (S.D.N.Y. Nov. 30, 1992), vacated on other

1 grounds, 76 F.3d 66 (2d Cir. 1996). However, in the context of  
2 a ruling on a fee application related to that dispute in the  
3 Ames case, the Second Circuit noted in dicta that both of those  
4 decisions were made without any reference to any of the case  
5 law or analysis that I have just summarized; and, while the  
6 Second Circuit did not rule how it would come out on the  
7 interpretation of Section 1114's applicability to unvested,  
8 modifiable-at-will rights, it noted favorably the numerous  
9 authorities supporting the debtors' position. In re Ames Dep't  
10 Stores, 76 F.3d at 71. In addition, Bankruptcy Judge Conrad,  
11 himself, in In re Drexel Burnham Inc., 138 B.R. 723 (Bankr.  
12 S.D.N.Y. 1992), favorably cited both Doskocil and Chateauguay  
13 when approving confirmation of a chapter 11 plan that permitted  
14 the modification of retiree plan benefits at will consistent  
15 with the debtor's pre-petition plan documents. Id. at 763.

16 The objectors have pointed out that Judge Conrad's  
17 ruling, which appears to reflect an about-face from his  
18 unreported ruling in Ames, is properly viewed as being under  
19 Bankruptcy Code Section 1129(a)(13), not section 1114, and that  
20 Section 1129(a)(13) can be read to say that no matter how  
21 Section 1114 applies to OPEB benefits arising before the  
22 effective date of a chapter 11 plan, a chapter 11 plan itself  
23 need only preserve such benefits as they exist in that welfare  
24 plan and go no further. Thus, if those benefits are modifiable  
25 or terminable at will, the objectors concede that Section

1 1129(a)(13) will not enhance the rights of plan beneficiaries  
2 to preclude such modification or termination. That is, I  
3 think, the correct interpretation.

4           Whether this interpretation of Section 1129(a)(13)  
5 supports the objectors' position on Section 1114, however, is  
6 another matter. Contrary to their interpretation of Section  
7 1114, it strikes me as odd that Section 1114 would give broader  
8 rights to the beneficiaries of welfare plans for the limited  
9 postpetition pre-confirmation period than, as the objectors  
10 concede, Section 1123(a)(13) does for the much more significant  
11 period after the chapter 11 plan goes effective -- the chapter  
12 11 plan being the primary focus of chapter 11 negotiations. I  
13 would rather harmonize the two provisions, that is, Sections  
14 1129(a)(13) and 1114, by taking the view that each recognizes  
15 that the debtor's obligations under retiree benefit plans that  
16 are modifiable at will are qualified by a right under non-  
17 bankruptcy law to modify or terminate. See In re N. Am.  
18 Royalties, Inc., 276 B.R. at 867, in which the court noted that  
19 if Sections 1114 and 1129(a)(13) prevent termination as allowed  
20 by the contract, Congress created a system for chapter 11  
21 debtors that it did not impose outside of chapter 11 under  
22 ERISA, a system, moreover, that would provide better treatment  
23 for such benefits than pension benefits under a collective  
24 bargaining agreement. "Congress could have intended these  
25 unusual results, but the court will not attribute that intent

1 to Congress without convincing evidence, which does not exist.  
2 Instead, the court understands that § 1114 and § 1129(a)(13)  
3 were enacted against the background of ERISA, which allows a  
4 contract for retiree welfare benefits to provide the employer  
5 the right to terminate." Id. (It should be noted that the one  
6 case that specifically rejected the Doskocil approach,  
7 apparently interpreted Section 1129(a)(13), contrary to Drexel  
8 and other cases taking the same position (see In re Lykes Bros.  
9 Steamship Co., Inc., 233 B.R. at 517; In re Federated Dep't  
10 Stores, Inc., 132 B.R. 572, 575 (Bankr. S.D. Ohio 1991)), as  
11 precluding post-effective date modification. In re Farmland  
12 Indus., 294 B.R. at 917-18; see also In re Ormet Corp., 355  
13 B.R. 37, 43 (S.D. Ohio 2006) ("Section 1129 simply requires  
14 that a plan provide for the same level of retiree benefits that  
15 § 1114 protects after the bankruptcy petition is filed." The  
16 bankruptcy court had found Section 1129(a)(13) was satisfied  
17 because it was modifiable at will, an issue that was not  
18 appealed.))

19 The objectors also point to another provision of the  
20 Bankruptcy Code, Section 1114(1), to support their view that at  
21 least in this one area Congress intended to rewrite a debtor's  
22 prepetition agreements in favor of a particular constituency  
23 merely as a result of the filing of the bankruptcy petition.  
24 Section 1114(1) was enacted in 2005 pursuant to the BAPCPA  
25 amendments; it permits the court on the motion of a party in

1 interest and after notice and hearing to reinstate benefits  
2 that were modified during the 180-day period preceding the  
3 filing of the bankruptcy petition, unless the court finds that  
4 the balance of the equities clearly favors such modification.  
5 Thus, the objectors correctly argue, this provision does  
6 represent an intrusion by Congress, contrary to the principle  
7 set forth in Butner and the foregoing cases, into the parties'  
8 prepetition contractual relations, one that is not, moreover,  
9 like intrusions under Sections 547 and 544 and 548 of the Code,  
10 which are for the benefit of the debtor's estate generally,  
11 but, rather, is only for the benefit of a discrete group --  
12 retirees under benefit plans.

13           Section 1114(1), however, does not specifically deal  
14 with the issue of plans modifiable as of right and could  
15 conceivably apply to pre-bankruptcy breaches by debtors in  
16 financial distress of vested rights. More importantly, even if  
17 it does also apply to modifiable plans, I do not view Section  
18 1114(1), which applies to a specific type of prepetition  
19 action, as overruling Doskocil and the line of cases that  
20 follow it, which apply to postpetition actions, nor does there  
21 appear to me to be any legislative history or other policy  
22 statement accompanying the 2005 amendment that would clearly  
23 set forth Congress' intention generally in Section 1114(1) to  
24 override, beyond its specific terms, the fundamental principle  
25 that bankruptcy does not give new rights to individual parties

1 in interest or to cut back on the tenet set forth by the  
2 Supreme Court in Butner. I note in this regard that after  
3 BAPCPA's enactment of Section 1114(1), a bill was introduced in  
4 the House of Representatives that would have overturned the  
5 Doskocil interpretation of Section 1114, but it was not  
6 enacted. See H.R. 3652, 110th Cong. § 9 (2007), which would  
7 have added the following clause at the end of Section 1114(a):  
8 ", whether or not the debtor asserts a right to unilaterally  
9 modify such payments under such plan, fund or program."  
10 Section 1114(1), then, can just as easily suggest that Congress  
11 restricted special "vesting" under Section 1114 to the limited  
12 circumstances set forth in the BAPCPA amendment, and, in a  
13 broader sense, that Congress had actual knowledge of the  
14 Doskocil majority rule when it enacted BAPCPA in 2005 and  
15 failed to take action to alter the judiciary's interpretation  
16 of and general adherence to it.

17 For those reasons I believe that the debtors'  
18 interpretation of Section 1114 is the correct one, and that,  
19 if, in fact, the debtors have the unilateral right to modify a  
20 health or welfare plan, that modifiable plan is the plan that  
21 is to be maintained under Section 1114(e), with the debtors'  
22 pre-bankruptcy rights not being abrogated by the requirements  
23 of Section 1114.

24 The second issue raised by the objectors is an  
25 interesting issue to put in context, given the Second Circuit's

1 guidance in In re Orion Pictures Corp., 4 F.3d 1095 (2d Cir.  
2 1993), on the limited nature of summary proceedings, including  
3 those under Section 363(b). I believe, given the interplay  
4 here of Section 363(b) with Section 1114, however, that before  
5 a bankruptcy court should permit a debtor to modify or  
6 terminate a health or welfare plan under Section 363(b) on the  
7 theory that it has the right to do so under applicable non-  
8 bankruptcy law, the debtor must make a significant showing that  
9 it, in fact, has such a unilateral right and that the benefits  
10 are not vested.

11           That is what the debtor has done here, however.  
12 Given the benefit plan documents, including the summary plan  
13 descriptions, or SPDs, and the absence of any evidence in this  
14 record that would indicate that the debtors otherwise promised,  
15 or the debtors' predecessors otherwise promised, to the  
16 beneficiaries of those plans who are affected by this motion,  
17 that, notwithstanding the language in the Delphi plan  
18 documents, those plans are not modifiable at will. The only  
19 evidence that has been submitted to counter the language in the  
20 Delphi plan documents (including the SPDs) pertains to the  
21 plans of GM Corporation, the debtors' predecessor. Those  
22 documents, however, all predate the decision of the Sixth  
23 Circuit in Sprague v. General Motors Corp., 133 F.3d, 388 (6th  
24 Cir. 1998), which found GM's plan to be modifiable. Given that  
25 record, it appears to me that the debtors have very clearly



1 made the showing that they have the right to modify the plans  
2 at will.

3           The objectors contend that since this Court sits in  
4 the Second Circuit it should be bound by Second Circuit law on  
5 this issue, and that under Second Circuit law, at least in some  
6 respects pertaining to promises by a predecessor corporation  
7 such as GM may be viewed differently from the holding of the  
8 Court of Appeals in the Sixth Circuit's Sprague case. No one  
9 has briefed for me the choice of law issue and I've not  
10 considered it at length, although I assume that general federal  
11 law applies to what is ultimately a question under ERISA. In  
12 any event, I have two observations. The first is that after  
13 the issuance of the Sprague en banc opinion in January of 1998,  
14 it would seem to me that any subsequent employee of Delphi who  
15 had been covered by a GM plan would clearly be on notice of the  
16 Sprague decision and how to interpret the language that existed  
17 in the GM plans prior to his or her transfer to Delphi, and  
18 that that notice would be, I believe, clear that the types of  
19 provisions that have been submitted to me, for example, in  
20 Exhibit 80, would not suffice to create a vested benefit right.  
21 The employees whose benefit rights were actually determined by  
22 Sprague would, moreover, appear to be bound by that decision.

23           Secondly, as set forth I believe most recently by the  
24 Second Circuit in Bouboulis v. Transp. Workers Union of Am.,  
25 442 F.3d 55 (2d Cir. 2006), but also in a number of District

1 Court decisions that have come down since then, including  
2 Warren Pearl Constr. Corp. v. Guardian Life Ins. Co. of Am.,  
3 2008 U.S. Dist. LEXIS 101780 (S.D.N.Y. Dec. 9, 2008), and Eagan  
4 v. Marsh & McLennan Cos., Inc., 2008 U.S. Dist. LEXIS 6647  
5 (S.D.N.Y. Jan. 29, 2008), the law in the Second Circuit,  
6 although it may differ somewhat from the Sixth Circuit, is  
7 still very restrictive when considering whether to give  
8 beneficiaries of welfare plans rights that are not set forth by  
9 a clear, affirmative promise in the plan documents, or through,  
10 for example, a theory of promissory estoppel. See also  
11 Robinson v. Sheet Metal Workers' Nat'l Pension Fund, 515 F.3d  
12 93, 99 (2d Cir. 2008).

13 So again, on this record, it appears to me clear that  
14 the debtors have met their factual burden, which I view as a  
15 serious one, to take this motion outside of the ambit of  
16 Section 1114.

17 I view the burden to be so serious (and also  
18 recognize that the notice here, while sufficient as a legal  
19 matter, was sufficient only to permit fairly recent involvement  
20 by counsel in a fairly abstruse area to develop the record)  
21 that I believe, however, that I should exercise my authority  
22 under Section 1114(d) to appoint a committee of retirees to act  
23 as a representative notwithstanding my belief that the debtors,  
24 on the basis of this record, are not bound by the 1114 regime  
25 generally. I believe that it would be appropriate, given the

1 importance of the factual issues and the timing of this motion,  
2 to give that committee a specific charge, which is to review  
3 the factual record to determine whether, under the logic that  
4 I've just set forth with regard to vesting under ERISA, and  
5 notwithstanding the language in the plan documents, there is  
6 any group of beneficiaries of these plans, any retirees, who  
7 would have vested rights, notwithstanding the language of the  
8 plan documents and notwithstanding the Court's conclusion that  
9 following Sprague they were on notice as to the inefficacy of  
10 the argument that the documents addressed in Sprague overrode  
11 the ability of GM to terminate the benefits at will or to  
12 modify them at will, to the extent that they were not actually  
13 bound by the Sprague ruling.

14 I believe, given the very clear expertise and active,  
15 although recent, involvement of the three counsel for objector  
16 groups, and the great number of objectors, that the U.S.  
17 Trustee can form such a committee out of the people who are  
18 participating in the courtroom today and that the committee can  
19 move promptly to conduct its analysis and meet and confer with  
20 the debtors on whether, in fact, there would be, under my  
21 logic, a retiree or retirees who would be covered by Section  
22 1114.

23 I should make it clear that service as a  
24 representative on this committee would not preclude any  
25 individual party's right to appeal my ruling, so that, although

1 they would be fulfilling this task, they would not be deemed to  
2 have agreed with the first part of my ruling, which is that  
3 Section 1114 doesn't apply to this motion unless there is a  
4 vested benefit.

5           The work of that committee on this point should be  
6 done so that any argument that would be made to modify my  
7 provisional ruling would be heard on Wednesday, March 11 at 10  
8 o'clock. And I'm assuming that would mean that some formal  
9 pleading would be filed in the preceding week and that there  
10 would be a dialogue with the debtors. I take the debtors at  
11 their word that if, in fact, retirees are identified who do  
12 have vested benefits, they would go through a Section 1114  
13 process with them. And so I think there should be an ongoing  
14 dialogue with the debtors on that point.

15           I also believe that this committee should be  
16 authorized to at least explore with the debtors the cost and  
17 ability to utilize the federal tax credit identified by one of  
18 the objectors.

19           I have debated whether to set a finite budget for the  
20 committee's actions or merely a budget that I believe would be  
21 sufficient to get them to a position where they might convince  
22 me of the merits of exceeding that budget in a subsequent fee  
23 application. I've decided to do the latter, and that the  
24 budget, which I don't view as a license to spend but merely as  
25 what I believe clearly would be sufficient for this task, would

1 be 200,000 dollars.

2 As far as the preliminary grant of the motion, having  
3 dealt with what I believe are the two main legal issues, let me  
4 ultimately deal with the standard that I believe emerges from  
5 that analysis, which is whether the debtors have satisfied good  
6 business judgment under Section 363(b) of the Bankruptcy Code  
7 in modifying the OPEB programs as set forth in their motion.  
8 See In re Orion Pictures, 4 F.3d at 1099; In re N. Am.  
9 Royalties, 276 B.R. at 766.

10 It is crystal clear to me, on this record and my  
11 understanding of the case, that, at this time, and for the  
12 foreseeable future, the debtors are well within their business  
13 judgment in assuming that they will need to eliminate the  
14 projected OPEB liability, which is projected to be in excess of  
15 1.1 billion dollars, from their balance sheet in order to  
16 reorganize.

17 I also believe, on this record, that given the  
18 debtors' serious need to conserve cash and all of the other  
19 steps they have taken to do so, as detailed primarily in  
20 Mr. Miller's declaration, as well as my knowledge of the  
21 current funding of the debtors, that every dollar counts for  
22 these debtors, and, therefore, that the savings of 1.5 million  
23 dollars a week and projected cash savings of seventy million  
24 dollars a year for the pre-plan period, the period prior to the  
25 effective date of a reorganization plan, is also of extreme

1 importance to the debtors, and that actions taken by the  
2 debtors to save such money, including by modifying these  
3 benefits, are taken in good business judgment in light of the  
4 rights, as I see them, of the retirees.

5           The debtors, I believe properly, did not take this  
6 step for almost four years given their assessment of the  
7 business realities of their operations, the inducement to  
8 employees of having such benefit plans in place, and their  
9 desire to maintain good relations with their retirees. But  
10 over the last two or three months their business, like the auto  
11 business generally, has gone through such enormous adverse  
12 changes that I recognize that such changed circumstances lead  
13 them to make this decision now.

14           So I will enter an order granting the motion,  
15 including permitting the debtors to take the initial steps to  
16 implement it. Those initial steps, as far as they consist of  
17 giving notice to employees, should also note that there is this  
18 procedure in place to determine if anyone is, in fact, vested.  
19 And also the order will provide for an opportunity for a  
20 hearing on March 11 to convince me, consistent with the  
21 parameters that I've outlined in this ruling, that there are  
22 individuals or groups of individuals who in fact may be  
23 properly vested and therefore would be covered by Section 1114.

24           Given the time constraints here, I'm not going to  
25 require the debtors to settle that order but I think you should

1 work it out first with the U.S. Trustee and then promptly  
2 circulate it to the counsel who've been active in this hearing  
3 and then submitted to court. Thank you.

4

5 Dated: March 10, 2009  
6 New York, New York

6

7

/s/ Robert D. Drain  
U.S. Bankruptcy Judge

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25